



*Report of Independent Auditors and  
Financial Statements*

**Measure B Bond Building Fund of  
Alameda Unified School District**

*For the Year Ended June 30, 2023*

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# **Measure B Bond Building Fund of Alameda Unified School District Introduction and Citizens' Oversight Committee Member Listing – Unaudited June 30, 2023**

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Alameda Unified School District boundaries encompass the City of Alameda. The District provides education for grades K-12 and is currently operating ten elementary schools, two middle schools, two high schools, one continuation school, one early college high school, one adult school, and one child development center. Three charter schools also operate within the District boundaries.

On June 7, 2022, voters passed ballot Measure B, authorizing the issuance of \$298,000,000 of general obligation bonds. The issue of the general obligation bonds (Series A) occurred on May 9, 2023, for a principal amount of \$38,000,000. The funds were deposited into the Alameda County Treasury. All warrants are pre-audited and processed by the Alameda County Office of Education. All Measure B building funds are accounted for in Fund 21 of the District's general ledger.

Measure B is a Proposition 39 bond. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability measures.

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908 (Chapter 44, Statutes of 2000), was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Measure B including formation, composition and purpose of the Citizens' Oversight Committee, and authorization for injunctive relief against the improper expenditure of bond revenues.

As of June 30, 2023, the Citizens' Oversight Committee was comprised of the following members:

Name	Title	Representation
Don Sherratt	Chair	Senior Citizen
Sarah Olaes	Vice-Chair	Member-at-Large
Liana Hans	Member	Business Representative
John Baum	Member	Parent
Neil Dandavti	Member	Parent Active in PTA
Rohit Reddy	Member	Member of Taxpayer Organization
Caroline Brossard	Member	Member-at-Large
Mike McMahon	Member	Member-at-Large
Jennifer Bullock	Member	Member-at-Large

## **Report of Independent Auditors**

Governing Board Members and Measure B Citizens' Oversight Committee  
Alameda Unified School District

### **Report on the Audit of the Financial Statements**

#### ***Opinion***

We have audited the financial statements of Alameda Unified School District (the "District") Measure B General Obligation Bonds (the "Bonds") Building Fund activity, as of and for the year ended June 30, 2023, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the Alameda Unified School District Measure B General Obligation Bonds Building Fund activity as of June 30, 2023, and the respective changes in financial position thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Emphasis of Matter***

As discussed in Note 1, the financial statements present the financial activity and balances of the Measure B General Obligation Bonds Building Fund activity only, and do not purport to, and do not, present fairly the financial position of Alameda Unified School District, as of June 30, 2023, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although is not part of the financial statements, is required by the Government Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. Our opinion on the financial statements is not affected by this missing information.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Moss Adams LLP". The signature is written in a cursive, flowing style.

San Francisco, California  
December 15, 2023

## **Financial Statements**

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**Measure B Bond Building Fund of  
Alameda Unified School District  
Balance Sheet  
June 30, 2023**

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<b>ASSETS</b>	
Cash in County Treasury	<u>\$ 36,569,449</u>
Total Assets	<u><u>\$ 36,569,449</u></u>
<b>LIABILITIES AND FUND BALANCE</b>	
Liabilities	
Accounts payable	<u>\$ 762,585</u>
Total liabilities	<u>762,585</u>
Fund Balance	
Restricted for Measure I projects	<u>35,806,864</u>
Total Liabilities and Fund Balance	<u><u>\$ 36,569,449</u></u>



**Measure B Bond Building Fund of  
Alameda Unified School District**  
**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**Year Ended June 30, 2023**

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REVENUES

Decrease in fair value of investments	\$ (899,541)
Proceeds from bond issuance	<u>38,000,000</u>
Total Revenues	<u>37,100,459</u>

EXPENDITURES

Current	
Contract services and operating expenditures	625,345
Capital outlay	<u>668,250</u>
Total Expenditures	<u>1,293,595</u>
Deficiency of Revenues over Expenditures	<u>35,806,864</u>

Net Change in Fund Balance	35,806,864
Fund Balance, beginning of year	<u>-</u>
Fund Balance, end of year	<u><u>\$ 35,806,864</u></u>

# **Measure I Bond Building Fund of Alameda Unified School District Notes to Financial Statements**

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## **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES**

### **A. Reporting Entity**

The financial statements include the activities and balances of Measure B General Obligation Bonds (the “Bond”), only. These financial statements are not intended to present the financial position and results of operations of Alameda Unified School District (the “District”).

The first issue of the general obligation bonds (Series A) occurred on May 9, 2023, for a principal amount of \$38,000,000. These funds were deposited into the Alameda County Treasury. All warrants are pre-audited and processed by the Alameda County Office of Education. All Measure B building funds are accounted for in Fund 21 of the District’s general ledger.

Because the Bond required only 55% of the vote in accordance with Proposition 39 (Article XIII of the California State Constitution), the District was required to establish a citizens’ bond oversight committee and to conduct an annual performance and financial audits of the Bond.

The District’s citizens’ bond oversight committee’s (the “Committee”) oversight goals include ensuring expenditures are within the language of the ballot measure and advising the District’s Governing Board on various projects. The Committee must include, among others, representation of a bona fide taxpayers association, a business organization, and a senior citizens organization. No District employees or vendors are allowed to serve on the District’s Committee.

An advisory committee to the District’s Governing Board and Superintendent, the Measure B Citizens’ Oversight Committee (the “COC”) was established pursuant to the requirements of state law and the provisions of Measure B. The purpose of the COC is to inform the public concerning the use of bond proceeds. The COC is required by state law to actively review and report on the proper expenditure of taxpayers’ money for school construction. The COC provides oversight and advises the public as to whether the District is spending the Measure B Bond Building funds for school capital improvements within the scope of projects outlined in the Measure B Project List. In fulfilling its duties, the COC reviews, among other things, the District’s annual performance and financial audits of Measure B activity.

The financial statements presented are for the individual Measure B Bond Building Fund of the District as issued by the District, through the County of Alameda, and are not intended to be a complete presentation of the District’s financial position or results of operations.

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. The District’s resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

## Measure B Bond Building Fund of Alameda Unified School District Notes to Financial Statements

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### B. Accounting Policies

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governments and to general practices within California school districts. The District accounts for its financial transactions in accordance with policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Government Accounting Standards Board (GASB).

### C. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred.

### D. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid.

### E. Deposits and Investments

In accordance with California Education Code Sections 15357 and 41001, the Measure B Bond Building Fund maintains its cash in the Alameda County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

### F. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

# Measure B Bond Building Fund of Alameda Unified School District Notes to Financial Statements

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## G. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By state law, the District's Governing Board must adopt a budget no later than July 1, annually. A public hearing must be conducted to receive comments prior to adoption. The District's Governing Board satisfied these requirements.

These budgets are revised by the District's Governing Board during the year to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

## H. Fund Balance

Under GASB Statement No. 54, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The fund balance in Measure B Bond Building Fund is considered restricted.

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

## NOTE 2 – CASH IN COUNTY TREASURY

Cash in County Treasury at June 30, 2023 consisted of \$36,569,449 held in the Alameda County Treasury investment pool.

*Pooled Funds:* In accordance with California Education Code Section 41001, the District maintains substantially all of its cash in the interest bearing Alameda County Treasurer's Pooled Investment Fund. The District is considered to be an involuntary participant in an external investment pool. The fair value of the District's investment pool is reported in the financial statements at amounts based upon the District's pro-rata share of the fair value provided by the Alameda County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the Alameda County Treasurer, which is recorded on the amortized cost basis.

Because the District's deposits are maintained in a recognized pooled investment fund under the care of a third party and the District's share of the pool does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial credit risk classifications is required.

In accordance with applicable state laws, the Alameda County Treasurer may invest in derivative securities with the State of California. However, at June 30, 2023, the Alameda County Treasurer has represented that the Pooled Investment Fund contained no derivatives or other investments with similar risk profiles.

## Measure B Bond Building Fund of Alameda Unified School District Notes to Financial Statements

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*Interest rate risk:* The District does not have a formal investment policy that limits the cash and investment maturities as a means of managing their exposure to fair value arising from increasing interest rates. At June 30, 2023, the District had no significant interest rate risk related to investments held.

*Credit risk:* Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investments in the Alameda County Treasury are not required to be rated. The District does not have a formal investment policy that limits its investment choices other than the limitations of state law.

*Custodial Credit Risk:* This is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. However, the California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law. The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits. As of June 30, 2023, the District's bank balance was not exposed to custodial credit risk.

### NOTE 3 – ACCOUNTS PAYABLE

Accounts payable at June 30, 2023 consisted of the following:

Construction payable	\$ 762,585
Total accounts payable	<u>\$ 762,585</u>

### NOTE 4 – MEASURE B GENERAL OBLIGATION BONDS

In the election held on June 7, 2022, the voters authorized the District to issue and sale \$298,000,000 of principal amount of general obligation bonds. The general obligation bonds issued under this authorization will be used to finance the acquisition, construction, modernization, and equipping of District sites and facilities and pay the costs of issuance of the Bonds.

The official question on the ballot was as follows:

“To upgrade local classrooms, math/science labs, technology, college/career training facilities for high quality academic education; improve accessibility, earthquake safety, school security, water quality/ plumbing systems; renovate, acquire, construct, classrooms, sites, facilities/ equipment; shall Alameda Unified School District's measure authorizing \$298,000,000 in bonds at legal rates, raising approximately \$14.7 million annually by levying, on average, \$45/\$100,000 assessed value while bonds are outstanding, be adopted, with audits, independent oversight, no money for administrators, and all funds used locally?”

Series A was issued on May 9, 2023 for \$38,000,000 with interest rates ranging from 4.00% to 5.00%. The issuance consisted of \$20,570,000 of current interest serial bonds and \$17,430,000 term bonds. The principal balance outstanding on June 30, 2023 amounted to \$38,000,000.

# Measure B Bond Building Fund of Alameda Unified School District Notes to Financial Statements

The bonded debt is paid through the ad valorem property taxes through the Alameda County and the debt liability is carried on the Alameda Unified School District's government-wide financial statements.

The District's General Obligation Bonds represent general obligations payable solely from ad valorem property taxes. The general obligation bonds issued and outstanding at June 30, 2023, are as follows:

Series	Issue Date	Bonds Maturity Date	Interest Rate	Original Issue	Bonds Outstanding July 1, 2022	Additions	Deductions	Bonds Outstanding June 30, 2023	Due In One Year
Election 2022 Series A	May 9, 2023	August 1, 2048	4.00% - 5.00%	\$ 38,000,000	\$ -	\$ 38,000,000	\$ -	\$ 38,000,000	\$ -
					<u>\$ -</u>	<u>\$ 38,000,000</u>	<u>\$ -</u>	<u>\$ 38,000,000</u>	<u>\$ -</u>

The 2022 Series A general obligation bonds mature through August 2048 as follows:

Years Ended June 30,	Principal	Interest	Total
2024	\$ -	\$ 1,241,371	\$ 1,241,371
2025	2,000,000	1,665,700	3,665,700
2026	2,000,000	1,575,700	3,575,700
2027	-	1,525,700	1,525,700
2028	-	1,525,700	1,525,700
2029 - 2033	3,840,000	7,345,500	11,185,500
2034 - 2038	7,480,000	5,763,000	13,243,000
2039 - 2043	9,105,000	3,734,050	12,839,050
2044 - 2048	11,085,000	1,641,300	12,726,300
2049	<u>2,490,000</u>	<u>49,800</u>	<u>2,539,800</u>
Total	<u>\$ 38,000,000</u>	<u>\$ 26,067,821</u>	<u>\$ 64,067,821</u>

## NOTE 5 – CONSTRUCTION COMMITMENTS

As of June 30, 2023, the District had approximately \$6.3 million in outstanding commitments with respect to unfinished projects.

**Measure B Bond Building Fund of  
Alameda Unified School District  
Notes to Financial Statements**

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**NOTE 6 – EXPENDITURES BY SITE**

The total expenditures by site for the year ended June 30, 2023 are as follows:

<u>Site</u>	<u>Amount</u>
Alameda High School	\$ 170,522
Encinal High School	325,919
Otis Elementary School	171,809
District Wide	<u>625,345</u>
Total	<u><u>\$ 1,293,595</u></u>

## **Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

Governing Board and Measure B Citizens' Bond Oversight Committee  
Alameda Unified School District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Alameda Unified School District (the "District") Measure B General Obligation Bond (the "Bond") Building Fund activity, as of and for the year ended June 30, 2023, and the related notes to the financial statements and have issued our report thereon dated December 15, 2023.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Alameda Unified School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Alameda Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Alameda Unified School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.



## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Alameda Unified School District's Measure B General Obligation Bond Building Fund activity financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Moss Adams LLP".

San Francisco, California  
December 15, 2023

